Improving Capacity of Law Enforcing Agencies (LEAs) to Counter Terrorism in Pakistan

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President Pakistan Society of Criminology

AusAID ALA Fellowships 2010
Australian National University (ANU), Canberra
Law Enforcing Agencies (LEAs) of Pakistan are unable to counter terrorism effectively.
Colonial Training Systems

Poor Skills & Tools

No specialized unit in LFAs

Multiplicity of law enforcing agency

Non implementation of Police reforms

Poor facilities and Infrastructure

Lack of central agency

Weakness of police leadership

Capacity

Performance

Coordination & Leadership
Policy

- Policing not terrorism-oriented
- Lack of national consensus

- Little share for police in foreign assistance
- Politicization
- Centre-province responsibility differences
- Poor Governance

- Weak police intelligence unit
- Lack of community support
- Weak Democratic Institutions
- Dominant role of Intelligence Agencies
Capacity Enhancement

**Tools**
- Surveillance & Intelligence
  - Anti-terrorist (level 1)
  - Investigation techniques (level 2)
  - Intelligence collection (level 3)
  - Competence-based (level 4)
- Field crafts
- Weapons
- Vehicles

**Training for skills**
- New police stations & check posts
- Repair of destroyed facilities
- Specialized anti-terror units in LEAs

**Staff and infrastructure**
- Central coordinating agency
- Amendments in Anti-terror Act, 1997
- Amendments in Police Order, 2002
Key Outcomes

- Enhanced coordination and leadership amongst LEAs
- Effective Policing
- De-radicalized society
- Evidence-informed policies
- Collaborative research across agencies
- Improved police image and performance
## Stakeholders

<table>
<thead>
<tr>
<th>International</th>
<th>Provincial</th>
</tr>
</thead>
<tbody>
<tr>
<td>USA</td>
<td>Home Department</td>
</tr>
<tr>
<td>Afghanistan</td>
<td>Police</td>
</tr>
<tr>
<td>Taliban</td>
<td>Prosecution</td>
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<td>Prison</td>
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<table>
<thead>
<tr>
<th>National</th>
<th>Local</th>
</tr>
</thead>
<tbody>
<tr>
<td><em>Ministry of Interior</em></td>
<td>Community (local, business, tourist)</td>
</tr>
<tr>
<td><em>(NACTA,NPB,NCMC)</em></td>
<td>NGOs</td>
</tr>
<tr>
<td>Military</td>
<td>Media</td>
</tr>
<tr>
<td>Intelligence Agencies</td>
<td>Religious groups</td>
</tr>
<tr>
<td>Para-Military Forces</td>
<td>Pakistan Society of</td>
</tr>
<tr>
<td>Secretariat of Federally Administered Tribal Areas (FATA)</td>
<td>Criminology (PSC)</td>
</tr>
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## Stakeholders Types

<table>
<thead>
<tr>
<th>Public Sector</th>
<th>Private Sector</th>
<th>Civil Society</th>
</tr>
</thead>
<tbody>
<tr>
<td>Min of Interior (MoI)</td>
<td>Tourists</td>
<td>NGOs</td>
</tr>
<tr>
<td>Home department</td>
<td>Business community</td>
<td>Independent researchers</td>
</tr>
<tr>
<td>Police</td>
<td>Education</td>
<td>Media</td>
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<td>Prison</td>
<td></td>
<td>Education</td>
</tr>
<tr>
<td>Military Intelligence agencies</td>
<td></td>
<td>PSC</td>
</tr>
<tr>
<td>Forces</td>
<td></td>
<td></td>
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<tr>
<td>Education</td>
<td></td>
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</tbody>
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Stakeholders Analysis

**Power**
- Ministry of Interior (MOI)
- Home Department
- Military
- Police
- Intelligence Agencies
- Para-Military Forces

**Urgency**
- Ministry of Interior
- Home Department
- Police
- Prosecution
- Prison
- Community
- FATA Secretariat
- Pakistan Society Of Criminology (PSC)

**Legitimacy**
- Ministry of Interior
- Home Department (HD)
- FATA Secretariat
- National Crisis Management Cell
- National Counter Terrorism Authority
- National Police Bureau
- Police

USA
Afghanistan
Taliban
Non state actors
GOAL
Approval of National Counter Terrorism Policy by Ministry of Interior (MoI)
Process of National Counter Terrorism Policy

- In house consensus
- Drafting & Debate (Provincial consensus)
- Validation & Support by LEAs leadership (National consensus)
- Pushing for Approval by MoI
OBJECTIVES

- In-house consensus amongst police leadership on situation-analysis & solutions
- Drafting and debate on Policy Brief & Policy Contents amongst stakeholders for consensus at provincial level
- Validation, feasibility consideration & support by LEAs leadership
- Pushing for approval of Policy Brief & Policy Contents by MoI and Cabinet
## Objective # 1
To achieve in-house consensus for Policy Brief

<table>
<thead>
<tr>
<th>Activity/Task</th>
<th>Stakeholder(s)</th>
<th>Indicator(s) (Input/output/process)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Note to police chief (information)</td>
<td>Police/Pakistan Society of Criminology (PSC)</td>
<td>Approval of office-note/proposal</td>
</tr>
<tr>
<td>Disseminate local/international research (USA/UK/Australia polices) amongst police officers</td>
<td>Directorate of Human Right (Police)/PSC</td>
<td>Knowledge of best practices globally for local replication</td>
</tr>
<tr>
<td>Presentation to senior officers on goal and objectives</td>
<td>Police Department &amp;/PSC</td>
<td>Intra departmental Consensus</td>
</tr>
<tr>
<td>Submit a report to Provincial Government</td>
<td>Home Department, Police &amp;/PSC</td>
<td>Draft proposal on Policy Brief</td>
</tr>
</tbody>
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# Objective # 2

To Discuss and Draft Policy Brief & Policy Contents at Provincial Govt for Consensus

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<tbody>
<tr>
<td>Presentation to Provincial Home Department by IGP/ PSC</td>
<td>Police, Home Department,&amp;/PSC Invitees by Home Department</td>
<td>Knowledge of local issues &amp; international best practices</td>
</tr>
<tr>
<td>Stakeholders’ brain-storming and analysis</td>
<td></td>
<td>Inter-departmental consensus</td>
</tr>
<tr>
<td>Assessment by Law and Finance department</td>
<td>Home, Law &amp; Finance Departments</td>
<td>Legal &amp;Financial Feasibility approval</td>
</tr>
<tr>
<td>Form committee of experts</td>
<td>Home Department</td>
<td>Consensus on committee’s structure</td>
</tr>
<tr>
<td>Notify officially the epistemic committee with TORs and Rules</td>
<td>Home Department</td>
<td>Govt Notification</td>
</tr>
<tr>
<td>Integrating visions, values, interest and views into draft Policy Brief &amp; Policy Contents preparation</td>
<td>Committee of Experts</td>
<td>Reports &amp; Recommendations</td>
</tr>
</tbody>
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# Objective #3

To Validate by and Support from LEAs Leadership (National)

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<tr>
<td>Submit Policy Brief &amp; Policy Contents draft to LEAs leadership and Secretary Interior</td>
<td>Home Department, Police, Secretary Interior</td>
<td>Knowledge of international best practices &amp; its local application</td>
</tr>
<tr>
<td>Network and dialogue with other national agencies (formal/informal)</td>
<td>Provincial &amp; Federal LEAs</td>
<td>Support &amp; awareness on international best practices on local application</td>
</tr>
<tr>
<td>Presentation to National Police Bureau, National Crisis Management Cell, National Counter Terrorism Authority</td>
<td>Provincial police &amp; federal police organizations</td>
<td>Consensus &amp; support in terms of approval/official memorandum</td>
</tr>
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</table>
Objective # 4
To get the Policy Brief & Policy Contents approved by MoI

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<tr>
<td>Secretary Interior submits the plan to Minister Interior.</td>
<td>Secretary interior</td>
<td>Official letter/memorandum/proposal (draft)</td>
</tr>
<tr>
<td>Review by Ministry of Law and Finance</td>
<td>Federal Law &amp; Finance Divisions</td>
<td>Legal &amp; Financial Feasibility reports</td>
</tr>
<tr>
<td>Minister of Interior will submit to Cabinet for final approval.</td>
<td>Ministry of Interior</td>
<td>Policy announcement/media statement</td>
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Policy: Integration & Implementation

National Level
- Focal person/Office
  Ministry of Interior (Secretary)
- Home Department
  (Secretary)
- District Police Officer/
  District Coordination Officer

Provincial Level
- National Counter Terrorism Policy
- Provincial Counter Terrorism Policing Plan
- Revitalizing District Central Intelligence Agency (CIA)

District Level
National Counter-Terrorism Policy

Goal & its Effects

- Stability and peace
- Reduced human losses
- Decreased restlessness
- Decreased crime rate
- Increased economic activity
- Pakistan’s image improvement
- Reduced human losses